| 1 | ILLINOIS POLLUTION CONTROL BOARD |
|----|---|
| 2 | |
| 3 | TOM EDWARDS,) |
| 4 | Petitioner,) |
| 5 | vs.) PCB 08-42 |
| 6 |) (Third-Party PEORIA DISPOSAL COMPANY and) Permit Appeal-RCRA) ILLINOIS ENVIRONMENTAL) |
| 7 | PROTECTION AGENCY,) |
| 8 | Respondents.) |
| 9 | |
| 10 | |
| 11 | |
| 12 | |
| 13 | |
| 14 | The following is the transcript of a hearing |
| 15 | held in the above-captioned matter, taken |
| 16 | stenographically by Gale G. Everhart, CSR-RPR, a notary |
| 17 | public within and for the County of Peoria and State of |
| 18 | Illinois, before BRADLEY HALLORAN, Hearing Officer, at |
| 19 | 324 Main Street, Room 403, Peoria, Illinois, on the 16th |
| 20 | day of April, A.D. 2008, commencing at 10:05 a.m. |
| 21 | |
| 22 | |
| 23 | |
| 24 | |

| 1 | PRESENT: |
|----|--|
| 2 | |
| 3 | HEARING TAKEN BEFORE: ILLINOIS POLLUTION CONTROL BOARD |
| 4 | 100 West Randolph Street James R. Thompson Center, Suite 11-500 Chicago, Illinois 60601 |
| 5 | (312) 814-8917 BY: BRADLEY P. HALLORAN |
| 6 | |
| 7 | APPEARANCES: |
| 8 | TOM EDWARDS |
| 9 | 902 West Moss Avenue |
| 10 | Peoria, Illinois Appeared Pro Se. |
| 11 | |
| 12 | ELIAS, MEGINNES, RIFFLE & SEGHETTI, P.C. BY: BRIAN J. MEGINNES, ESQUIRE JANAKI NAIR, ESQUIRE |
| 13 | Attorneys at Law 416 Main Street, Suite 1400 |
| 14 | Peoria, Illinois 61602 (309) 637-6000 |
| 15 | On Behalf of the Respondent Peoria Disposal Company. |
| 16 | |
| 17 | ILLINOIS ENVIRONMENTAL PROTECTION AGENCY BY: MICHELLE M. RYAN, ESQUIRE |
| 18 | Attorney at Law 1021 North Grand Avenue East |
| 19 | P.O. Box 19276 Springfield, Illinois 62794-9276 |
| 20 | (217) 782-5544 |
| 21 | On Behalf of the Respondent Illinois Environmental Protection Agency. |
| 22 | |
| 23 | |
| 24 | |

L.A. REPORTING (800) 419-3376

| 1 | ALSO PRESENT: |
|----|---|
| 2 | ROYAL COULTER RON WELK |
| 3 | RON EDWARDS CHRIS COULTER |
| 4 | MATT COULTER KAREN RAITHEL |
| 5 | MEMBERS OF THE PUBLIC AND MEDIA WERE PRESENT |
| 6 | I N D E X |
| 7 | Page |
| 9 | GREETING BY HEARING OFFICER |
| 10 | OPENING STATEMENTS: |
| 11 | BY MR. EDWARDS |
| 12 | BY MR. MEGINNES |
| 13 | PUBLIC COMMENTS |
| 14 | WITNESS FOR THE RESPONDENT PEORIA DISPOSAL COMPANY: |
| 15 | GEORGE ARMSTRONG |
| 16 | Direct Examination by Ms. Nair 44 |
| 17 | RESPONDENT'S EXHIBITS (PDC): Identified Admitted |
| 18 | EXHIBIT 1 |
| 19 | EXHIBIT 2 |
| 20 | *Exhibits were retained by the Hearing Officer. |
| 21 | |
| 22 | |
| 23 | |
| 24 | |

L.A. REPORTING (800) 419-3376

1 HEARING OFFICER HALLORAN: Good morning. My name

- 2 is Bradley Halloran. I'm a hearing officer with the
- 3 Illinois Pollution Control Board. I'm also assigned to
- 4 this matter today entitled Tom Edwards, Petitioner,
- 5 versus Peoria Disposal Company and the Illinois
- 6 Environmental Protection Agency, PCB 08-42, which is a
- 7 third-party permit appeal RCRA.
- 8 Today is April 16th at 10:00 a.m., approximately
- 9 10:05. We are going to run this hearing pursuant to
- 10 section 105, subpart B and section 101, subpart F of the
- 11 Board's procedural provisions.
- 12 I also want to note for the record that this
- 13 hearing was properly noticed up. The hearing is
- 14 intended to develop a record for the Illinois Pollution
- 15 Control Board. I will not be making the ultimate
- 16 decision in the case. It will up to the four board
- 17 members to make that decision. I'm here to rule on any
- 18 kind of evidentiary matters and make sure the hearing
- 19 goes without a hitch.
- I do want to note there are approximately
- 21 20 -- it looks like about 20, 22 members of the public
- 22 or nonparties. We also have the presence of the media.
- 23 With that said, Mr. Edwards, would you like to give your
- 24 opening or introduce yourself, please?

1 MR. TOM EDWARDS: Tom Edwards, a citizen of Peoria

- 2 and a resident of -- within three miles of the landfill,
- 3 near Bradley University.
- 4 HEARING OFFICER HALLORAN: Thank you.
- 5 Respondents, please introduce yourself.
- 6 MR. MEGINNES: My name is Brian Meginnes and with
- 7 me is Janaki Nair. We are both from the law firm of
- 8 Elias, Meginnes, Riffle & Seghetti. We are here
- 9 representing Peoria Disposal Company.
- 10 HEARING OFFICER HALLORAN: Thank you, sir.
- 11 MS. RYAN: Michelle Ryan, special assistant
- 12 attorney general for the Illinois EPA.
- 13 HEARING OFFICER HALLORAN: Okay. Mr. Edwards, your
- 14 opening. And I believe on the April 10th telephone
- 15 status conference you stated that you're not going to
- 16 call any witnesses, right?
- 17 MR. TOM EDWARDS: Correct.
- 18 HEARING OFFICER HALLORAN: You may proceed with
- 19 your opening.
- 20 MR. TOM EDWARDS: There is only 15 such
- 21 landfills -- 15 -- 13 states that has such landfills as
- 22 we do. And none of them are in the Midwest except one
- 23 over in Indianapolis. We receive highly toxic waste in
- 24 Peoria County right next to the city of Peoria from 15

- 1 states. It's the most important issue facing the city
- 2 and county and its future. 95 percent of the direct
- 3 impact of these -- of this hazardous waste landfill will
- 4 be to the city. Also we have two outlying areas which
- 5 draw all their water, 100 percent of it from the aquifer
- 6 right near the landfill, Pleasant Valley and I forget
- 7 the other one.
- 8 There are 843 chemicals, the most toxic known
- 9 to man short of nuclear waste the Illinois EPA permits
- 10 PDC to bury in its 74-acre landfill. The EPA requires
- 11 testing for just 20 of them now, 21 with the new permit
- 12 and has PDC itself do practically all of the testing.
- 13 But there is -- most of these 843 toxic chemicals are
- 14 volatile according to the chemistry professor. That
- 15 means they will effervesce into the air while they are
- 16 sitting in the landfill. But there is no EPA testing
- 17 for air pollution from the landfill, but chemicals do
- 18 volatize into the air. Indeed, PDC has stack pipes for
- 19 landfills to vent gases.
- 20 A recent five-county study in Europe found
- 21 that babies born to mothers living near such landfills
- 22 had 40 percent more birth defects and 33 percent more of
- 23 other abnormalities. The counties were Britain -- well,
- 24 countries were -- five countries in Europe.

- 1 A New Jersey study revealed twice as many
- 2 premature births ascribed to airborne fumes from such a
- 3 landfill. A New York State study reveals 15 percent
- 4 more strokes in adults living near such landfills.
- 5 Peoria has a dense population. Over 50,000
- 6 living down wind from -- or within a three-mile radius
- 7 of the PDC landfill. This area includes 265 residential
- 8 streets lined with single and multi family homes and
- 9 apartments plus Bradley University. But the effect goes
- 10 far beyond. Ground water contamination is a long-term
- 11 effect and travels for miles. This landfill adjoins the
- 12 aquifers of where 60 percent of the city water is drawn.
- 13 Chemical toxins can last for centuries,
- 14 forever, experts warn. The plastic and clay landfill
- 15 liners are short-lived. And monitoring methods are not
- 16 failsafe. Every landfill leaks.
- 17 PDC's current EPA permit allows 2.63 million
- 18 cubic yards of waste. And it was to expire 2006, but
- 19 extended to 2009. And I am grateful to say that now
- 20 they are going to close it in 2009. According to
- 21 published reports it wants to add more -- taken off the
- 22 idea of adding more of everything. And they want to go
- 23 up and add another 15 years. Anyway, state law defines
- 24 hazardous waste as waste which may cause or

1 significantly contribute to an increase in mortality or

- 2 serious irreversible or incapacitating illness or pose a
- 3 substantial hazard to human health or environment.
- 4 Elsewhere where the study has been conducted
- 5 they show that it does occur. It's about time we had a
- 6 study in Illinois, right here in Peoria County. We ask
- 7 that PDC reject the expansion of the landfill. Peoria
- 8 County has full authority to do that, and it has done
- 9 that last year by a vote of 12 to 6.
- 10 We ask now to begin the permanent closure of
- 11 this landfill while we are still alert to problems and
- 12 have PDC on board to help pay for it before they go out
- 13 of business. So the community voice urging the state
- 14 and nation to require and accelerate development of
- 15 means to detoxify hazardous waste and recycle it for a
- 16 beneficial use instead of burying it in the ground where
- 17 it will remain forever a hazard. Thank you.
- 18 HEARING OFFICER HALLORAN: Thank you, Mr. Edwards.
- Mr. Meginnes or Ms. Ryan?
- 20 MR. MEGINNES: My name is Brian Meginnes, and I
- 21 represent Peoria Disposal Company. We would like to
- 22 make a few brief comments before we start.
- 23 First, for the record, PDC reserves the right
- 24 to contest the jurisdiction of the Board to hear this

- 1 appeal for the reasons stated in Peoria Disposal
- 2 Company's motion to dismiss which was filed with the
- 3 Board on January 23rd, 2008.
- 4 Second, section 39(a) of the Act provides
- 5 that the Illinois Environmental Protection Agency has a
- 6 duty to issue a permit upon proof that the facility will
- 7 not cause a violation of the Act or Board regulations.
- 8 In a third-party appeal of the issuance of a permit by
- 9 the Illinois EPA, the Board's inquiry is solely whether
- 10 the third party proves that the permit as issued will
- 11 violate the Act or Board regulations. The Board
- 12 reiterated this standard in its March 6, 2008, order in
- 13 this case.
- 14 Third, we would like to note that the Board's
- 15 review of permit appeals is limited to information
- 16 before the Illinois EPA during the Agency's statutory
- 17 review period. It is not based on information developed
- 18 by either the permit applicant or the Agency or a third
- 19 party after the Agency's decision. Again, the Board
- 20 reiterated the standard in its March 6th, 2008, order.
- 21 Fourth, this appeal is not about
- 22 whether PDC landfill number 1 should be allowed to
- 23 expand. This issue is the subject of two appeals
- 24 pending in the Third District Appellate Court. The

- 1 Board stated in its March 6th, 2008, order in this case,
- 2 "A permit appeal is not the proper form for a citizen to
- 3 generally challenge the Agency's performance of its
- 4 statutory duties."
- 5 Finally, we would like to note that the
- 6 Illinois EPA conducted a very thorough review of the
- 7 permit application submitted by Peoria Disposal Company.
- 8 We are confident after reviewing the record the Board
- 9 will conclude that the record supports the Agency's
- 10 decision and that the RCRA permit as issued to Peoria
- 11 Disposal Company will not violate the Act or Board
- 12 regulations. Thank you.
- 13 HEARING OFFICER HALLORAN: Thank you, Mr. Meginnes.
- 14 Ms. Ryan?
- MS. RYAN: The only thing I have to add,
- 16 Mr. Hearing Officer, is that Illinois EPA stands by the
- 17 grant of its permit based on the record which has been
- 18 filed with the Board this week. And we feel that this
- 19 petition does not contain any legal basis to determine
- 20 that the permit was incorrectly granted. We also stand
- 21 by our motion to dismiss in which we indicated the same
- 22 filed previously. We are not planning to call any
- 23 witnesses today because we don't think there is any
- 24 additional facts that need to be added to the record

- 1 that we have before us when we made the petition.
- 2 HEARING OFFICER HALLORAN: Thank you, Ms. Ryan.
- Before we proceed with Mr. Edwards' case in
- 4 chief, I just want to make clear that the members of the
- 5 public may give public statements. They may stand up
- 6 here and give a statement or they may come up here and
- 7 give an oral statement under oath. But when you do
- 8 that, you are subject to cross-examination. And I think
- 9 the best time for the public to come up here is after
- 10 Mr. Edwards' case in chief. So when Mr. Edwards
- 11 concludes his case in chief, I will ask if anybody wants
- 12 to come up here and state their piece.
- Mr. Edwards.
- MR. TOM EDWARDS: Thank you.
- I will be, of course as you know, filing a
- 16 brief in three weeks after which PDC will be filing a
- 17 brief to reply to that. So what we are pointing out
- 18 here today will be kind of an overview of some of the
- 19 things we talked about in the brief.
- 20 I would like to bring out a couple of little
- 21 facts to start with. The landfill is restricted to two
- 22 percent of mercury in its waste. Mercury is one of the
- 23 most hazardous contaminants of pollutants known to man.
- 24 HEARING OFFICER HALLORAN: Mr. Edwards, before you

1 proceed, it's your choice not to be sworn to. So this

- 2 is not under oath.
- 3 MR. TOM EDWARDS: Sure. I will be putting it on
- 4 paper for the brief. That will be under oath.
- 5 And this two percent --
- 6 MR. HALLORAN: Pardon me, sir, Mr. Edwards.
- 7 Mr. Meginnes?
- 8 MR. MEGINNES: If he is not being sworn to present
- 9 testimony, then I'm assuming his comments will be
- 10 considered as public comment and not as testimony for
- 11 the record?
- 12 HEARING OFFICER HALLORAN: That's my understanding.
- 13 The Board will weigh it accordingly. If he is not being
- 14 sworn in, it is considered, I believe, public comment.
- 15 MR. MEGINNES: Thank you.
- 16 HEARING OFFICER HALLORAN: Thank you, Mr. Meginnes.
- MR. TOM EDWARDS: It's okay with me. Where was I?
- 18 Oh, mercury two percent of the total waste.
- 19 Well, that's a lot. About a ton of waste, that's 200
- 20 pounds of mercury, about, somewhere in there. And that
- 21 can add up. What happens to it if there is no testing
- 22 for mercury in the landfill? So where does it go? It's
- 23 cemented. Well, first of all, they store this waste
- 24 outside for a long time. Mercury is volatile as you all

- 1 know from chemistry class. And it's a nerve poison.
- 2 And I think we've got to start finding some way to keep
- 3 the mercury up over. We have a barrel trench out there,
- 4 the first section of the landfill that was put in.
- 5 35,000 cubic yards. And I don't think one of those
- 6 barrels is still standing. They are all rusted away.
- 7 I'm sure there is air pollution coming out of there.
- 8 And there has been testimony recently from Charles
- 9 Norris, a geohydrologist of Denver, Colorado, who was
- 10 hired by a local group here, that all of that landfill,
- 11 not just a barrel trench, everything in the 21 acres --
- 12 or 21 years it has been used is leaking to the bottom.
- 13 That bottom is over our aquifer, the water we drink,
- 14 that all the towns around here drink. This leaking
- 15 needs to be stopped.
- 16 Checking for leaks, testing the water samples
- 17 from monitoring wells formerly done quarterly would in
- 18 the new permit instead be collected semiannually and a
- 19 number only annually. Leaks into our water supply could
- 20 go on for six months or a year without even be detected.
- 21 No one has checked it. We are asking a quarterly
- 22 monitoring of this vital safeguard remain in effect.
- 23 This makes what has been done even more crucial with age
- 24 as the landfill ages and becomes more leaky as time goes

- 1 by.
- 2 We need better overall oversight from the
- 3 State. Its 1987 beginning permit, recommended for ten
- 4 years only, allowed PDC 2.63 million cubic yards of
- 5 toxic waste. Well, now we are in the 21st year and
- 6 going to wind up in the 22nd year, and they are still
- 7 saying they have space left in that 2.63 million cubic
- 8 yards.
- 9 That's 900,000 tons according to their own research.
- 10 However, it seems practically impossible that limit
- 11 hasn't already been exceeded over the now 21st year of
- 12 operation. Are we through that? Well, we've got to
- 13 find a way.
- 14 We are -- these are operated by public
- 15 enterprise -- in this case private enterprise, Peoria
- 16 Disposal Company, sitting back here. And how can we
- 17 trust -- waste comes to Peoria from 15 different states.
- 18 Toxic waste -- they aren't dumped in other states. They
- 19 come to our state. Not just our state, to our county
- 20 and right next to our city. That's where they are
- 21 dumping this waste. It's a -- an atomic waste, this is
- 22 the only hazardous waste that can't come here, atomic
- 23 waste. We go through all kinds of rigmarole. It has to
- 24 be taken to Arizona or Nevada. And they still can't get

- 1 a landfill approved out there. But We can approve one
- 2 right here in Illinois for 15 states in the entire
- 3 center of the nation for most all of the other toxic
- 4 waste. No restriction involved. No restriction permit.
- 5 MR. MEGINNES: Mr. Hearing Officer?
- 6 HEARING OFFICER HALLORAN: Yes, Mr. Meginnes?
- 7 MR. MEGINNES: I would just like to note for the
- 8 record, I'm not hearing anything from Mr. Edwards
- 9 regarding the thirteen points that he appealed the
- 10 permit on which, in my opinion, is the purpose of this
- 11 hearing. I know he doesn't care for the landfill, but,
- 12 I mean, the purpose of this hearing I think is for him
- 13 to address his thirteen appeal points. And I'd just
- 14 like the record to note my objection to the general
- 15 tenor of his comments.
- 16 HEARING OFFICER HALLORAN: Thank you, Mr. Meginnes.
- 17 The record will reflect that.
- Mr. Edwards.
- 19 MR. TOM EDWARDS: Three of the points I made for
- 20 the thirteen points. We are just checking now in this
- 21 permit proceeding the 21 years were started in 1988.
- 22 That's when the EPA started issuing RCRA permits like
- 23 this. And in that 21 years that starts the barrel
- 24 trench and goes up to the one we are filling right now,

1 total of 1,2,3-- 7 different cells in the landfill all

- 2 of which have been reported to be leaking.
- 3 But there is no testing going for the
- 4 landfill that's 79 years old. There is no testing going
- 5 on for the previous 50 or 54 years I believe it is, 58
- 6 years. We need to test that section of the landfill.
- 7 And we need to bring that into it. No one is testing.
- 8 I asked the EPA why they aren't tested. They said they
- 9 aren't tested because it's prelaw, outside of our
- 10 jurisdiction. Well, let me remind you that Love Canal
- 11 was prelaw. And there has been all kinds of landfills
- 12 since then were prelaw. And the people in the Love
- 13 Canal area had to go down to Congress in mass to get any
- 14 action on that one. But now that we've finally broken
- 15 that loose, it's about time we got some investigation
- 16 into the 54 acres -- 58 acres of prelaw filling here on
- 17 the top of our hill out there over our aquifer. Let me
- 18 point out its the top of the hill, too. It's not being
- 19 buried in the ground. So it's more vulnerable to
- 20 breaking loose and filling up.
- 21 Sixteen landfills in 13 states, PDC is the
- 22 only one over an aquifer where the city and the suburbs
- 23 draw their drinking water. We even got wind in the
- 24 air --

1 HEARING OFFICER HALLORAN: Mr. Edwards, could you

- 2 raise your voice a tad, please? Thank you.
- 3 MR. TOM EDWARDS: Immediately upwind of the air the
- 4 population was there, and we are now just finding out
- 5 the air pollution is a major problem. And also it
- 6 adjoins a heavily populated, residential area. Also the
- 7 only one in the United States that does that. There is
- 8 one in Oregon, Ohio, that is near such a populated area,
- 9 but not in it like ours is. Also, they don't draw their
- 10 water anywhere near that landfill. They get it from
- 11 Lake Erie. Also it's downwind from the area, the
- 12 cities, not upwind as ours is.
- 13 The Federal EPA in 2002 reported that Peoria
- 14 County's toxic release inventory was by far the highest
- 15 in Illinois, 4.3 times higher than Cook County -- that's
- 16 Chicago area -- and 16th in the nation. It said that
- 17 PDC's operation contributed 21 million pounds that year
- 18 -- the year was 2002 -- of toxic pollutants compared to
- 19 under 1 million by the next highest polluter in Peoria
- 20 County. And that is a major industry, too.
- 21 That toxic release inventory is, like I say,
- 22 probably the highest in Illinois. The EPA's closest air
- 23 pollution testing device is five miles away. It's at
- 24 the top of the Commercial National Bank building down

1 the street here. But EPA has been asserting there is no

- 2 air pollution. We have to get some testing right over
- 3 that landfill, not five miles away. Also those test
- 4 sites on some of the buildings, one here and one in
- 5 Peoria Heights, are just testing some of the air
- 6 pollutants, not all 843 that goes in that landfill. EPA
- 7 tests like, I want to say, 21. How do they do so few?
- 8 I don't know. But they are allowed to.
- 9 Currently overall virtually all required data
- 10 collection recorded by the EPA is left by the EPA to
- 11 PDC, Peoria Disposal Company itself. It goes out and
- 12 collects the data and gives it to the EPA on paper.
- 13 It's at their desk down in Springfield.
- 14 HEARING OFFICER HALLORAN: Would you please speak
- 15 up, Mr. Edwards?
- MR. TOM EDWARDS: We are asking that the EPA take
- 17 more direct responsibility. They get out there on the
- 18 site. Also, they have been testing quarterly for the
- 19 water pollution monitoring wells. In those wells they
- 20 found some problems in the past and the city corrected
- 21 it. But PDC, Peoria Disposal Company, tells the EPA
- 22 what day to come, takes them around to give these tests.
- 23 I submit it is absurd of the EPA. PDC has tested those
- 24 wells already before the EPA gets there. EPA has to

- 1 take direct responsibility, and they've got to start
- 2 some surprise testing. They don't do any now. Just
- 3 come out there and grab some samples when PDC isn't
- 4 thinking about it in between the other testings.
- 5 And change the quarterly sampling. It's
- 6 insufficient. EPA says an inspector regularly visits
- 7 the landfill site. Let me underline this by saying, We
- 8 have inspectors present in road construction projects,
- 9 sidewalk construction projects around here all day long
- 10 making sure that concrete gets poured correctly and it's
- 11 the right kind of concrete. They take testing -- go up
- 12 and have the concrete itself tested. If it's not the
- 13 right kind of consistency, they have it torn up and have
- 14 to replace it. EPA sends somebody out there to the
- 15 landfill -- the most toxic landfill in the whole Midwest
- 16 seems to affect the lives of the citizens of Peoria
- 17 County for the next thousand years. They send somebody
- 18 out there once a month to do cursory visual checks. I'm
- 19 just saying they need to go out there -- once in a while
- 20 go out there twice month. So, basically, twice a month
- 21 and those are the only surprise checks that I know of
- 22 the actual water, but there is no real checking of the
- 23 air. Two of the most important elements are left out of
- 24 those monthly tests. We are asking that these be

- 1 increased and overall testing be done much more firmly.
- 2 In the denial of the air pollution, the EPA
- 3 was totally unaware of the vents that were out there
- 4 venting pollutants in the landfill. I went out there
- 5 one time and found them. Told the EPA. I hope there is
- 6 a log of those. But I can't tell which side they are on
- 7 sometimes. They are actually -- they are -- they've got
- 8 a lot of good people. They will come out.
- 9 I told the EPA inspection manager about the
- 10 inspection. He acknowledged to me personally he did not
- 11 know of it about where they are or that they existed.
- 12 EPA said there was some dust pollution around this
- 13 landfill. That's captured, taken away, no problem. But
- 14 research elsewhere shows gaseous toxic pollutants in
- 15 such landfills are very consequential -- remember what I
- 16 told you earlier -- to unborn babies and older people.
- 17 God knows who else.
- 18 Mercury needs to be banned. By the way, in
- 19 Europe they are banning -- they banned lead. The reason
- 20 they banned lead is because they find that it also
- 21 volatizes to some extent. That heavy metal in certain
- 22 situations will volatize into the air.
- 23 EPA says the flow rate of groundwater for the
- 24 aquifer -- for a sand and gravel -- this is a sand and

- 1 gravel aquifer. And this landfill is just slightly
- 2 under -- some as close as 50 feet to the surface.
- 3 Usually there are more, quite a bit more. But there are
- 4 about five or six wells in Peoria city out there, plus
- 5 the wells from the neighboring city which are closer.
- 6 EPA says the flow rate of the groundwater through the
- 7 aquifer for sand is only six feet per year. My gosh,
- 8 when they are drawing water out of the aquifer -- the
- 9 City of Peoria here some years in the summertime draw so
- 10 much out it stops from there. They have to take it from
- 11 river and other sources because it depletes the
- 12 groundwater that much. And that is documented over in
- 13 the Peoria Illinois Water Resources Department office
- 14 here in Peoria.
- 15 (Brief pause in proceedings.)
- MR. TOM EDWARDS: Give me one moment here.
- 17 (Pause in proceedings.)
- 18 MR. TOM EDWARDS: I will repeat at the end of --
- 19 this landfill sits right over the sand and gravel
- 20 aquifer that serves this entire area. Is there anyplace
- 21 else for such a landfill in this area? Why isn't PDC
- 22 looking for another place? Why isn't the EPA asking
- 23 them to or telling them to? The EPA says they have no
- 24 authority to do that. All they can do is check the

- 1 landfill that's there and take some chemical tests of
- 2 it. No authority to move that. Well, they can move.
- 3 We have 100,000 acres of strip mine ground, practically
- 4 vacant ground in the three counties -- in Peoria County
- 5 and three counties surrounding. There is a couple
- 6 hundred thousand more. A lot near Springfield in this
- 7 state. We have strip mines all over, and they have them
- 8 in other states, too. There is other places besides
- 9 strip mines for landfills. This landfill is in the most
- 10 dangerous place to people in the United States of
- 11 America.
- 12 But there have been other landfills close to
- 13 cities, population areas with groundwater. They have
- 14 all been moved, moved out from that. I think the last
- 15 toxic waste landfill closest to New York City is 350
- 16 miles away. The one closest to Los Angeles is 70 miles
- 17 from the city.
- 18 We need -- recommendations are, we need to
- 19 have outside agencies doing the monitoring of the
- 20 landfill, not PDC itself. That's an incestuous
- 21 relationship. Would you trust somebody with the
- 22 automobile manufacturing doing your repairs on a car if
- 23 they alone were testing these cars? We have to have
- 24 outside testing. It has to be good testing. It has to

- 1 be outside the state because of a lot of
- 2 interrelationship between politicians and PDC. They are
- 3 very -- they give campaign donations.
- 4 MR. MEGINNES: Objection, Your Honor. Objection.
- 5 I have to object to this comment. It has nothing to do
- 6 with this hearing. It casts dispersions on my client.
- 7 HEARING OFFICER HALLORAN: I will sustain your
- 8 objection, Mr. Meginnes.
- 9 MR. TOM EDWARDS: Okay. I take that back. But we
- 10 have had outside people do monitoring. And EPA must
- 11 start doing some of the testing itself. It does not now
- 12 do it. It leaves that up to PDC. I'm saying what I
- 13 want, what we want, the people I'm associated with, is
- 14 for PDC to become the best operation in the United
- 15 States. Find a landfill that it can operate and do it.
- 16 And get the federal government involved and the state
- 17 government involved with it. And close this landfill
- 18 off and save it as soon as possible. And they can do
- 19 that. They have the expertise. There is the expertise
- 20 right back there. I think that's probably enough for me
- 21 today.
- HEARING OFFICER HALLORAN: Thank you, Mr. Edwards.
- 23 You have rested your case in chief? You have no further
- 24 testimony you would like to give or statements, excuse

- 1 me.
- 2 MR. TOM EDWARDS: Let me just check my --
- 3 HEARING OFFICER HALLORAN: I do want the record to
- 4 reflect that, again, that Mr. Edwards elected not to be
- 5 sworn in prior to giving his statements.
- 6 MR. TOM EDWARDS: But I will have my brief sworn.
- 7 I will say that the county board took a huge and vital
- 8 step. I think the first one in the United States, the
- 9 first county board in the United States to deny a new
- 10 permit for such a landfill. Over in Oregon, Ohio, they
- 11 don't have that authority. They can't do it. They are
- 12 going to court to try to close that landfill. They
- 13 can't say no to a new permit. They wish they had our
- 14 authority. That's new for a little town to have that.
- 15 So that's a very important step. And we are making some
- 16 progress and hope we continue to make progress and hold
- 17 the situation of this landfill. Thank you.
- 18 HEARING OFFICER HALLORAN: Mr. Meginnes?
- 19 MR. MEGINNES: Yes, two points. One, again, I want
- 20 for the record to note that Mr. Edwards gave public
- 21 comment and not testimony. And, number two, I would ask
- 22 the Board to disregard any portion of his public comment
- 23 to the extent it reflected documents or matters that
- 24 weren't in the record because what's important here on

- 1 this permit appeal is what's in the record. And
- 2 anything else needs to be disregarded as part of this
- 3 process.
- 4 HEARING OFFICER HALLORAN: Thank you. And I ask
- 5 the Board to so note Mr. Meginnes's objections.
- 6 MR. TOM EDWARDS: Everything I have referred to has
- 7 been sent to the EPA previously and also to the county
- 8 board.
- 9 HEARING OFFICER HALLORAN: At this point
- 10 Mr. Edwards has indicated he has rested his case in
- 11 chief. Anyone who would like to stand up here -- you
- 12 can sit next to me and Gale, the court reporter, to give
- 13 public comment or oral statement. Public comment you
- 14 don't have to get sworn in. You can just stand up here
- 15 and speak. And an oral statement you must get sworn in
- 16 and subject to cross-examination. Depending on which
- 17 you choose, the Board will weigh that accordingly. So
- 18 any takers?
- 19 Yes, sir?
- 20 (Brief pause in proceedings.)
- 21 HEARING OFFICER HALLORAN: Sir, you can sit next to
- 22 me up here. It might be easier for all. Are you going
- 23 to get sworn in?
- 24 MR. COOK: No.

L.A. REPORTING (800) 419-3376

1 HEARING OFFICER HALLORAN: Okay. Your name and

- 2 proceed, please.
- MR. COOK: Bill Cook. I'm a Peoria County
- 4 resident, 6618 West Tuscarora Road in Mapleton, situated
- 5 just due south of the PDC landfill. And over the last
- 6 couple of years, you know, I have been to many of these
- 7 public forums and the Peoria County Board meetings and
- 8 spoke with several of the homeowners associations around
- 9 Peoria. And I'm a former chemist with the State Water
- 10 Survey and a former chemist with Daley Laboratories
- 11 which is now associated with PDC Laboratories. And I
- 12 have had an opportunity to work with many of the
- 13 chemists that work at PDC Laboratories currently. And I
- 14 always preface these statements by mentioning that this
- 15 is really the finest collection of scientists that you
- 16 could put together for a landfill. And I have always
- 17 said that if I ever wanted to pick my own crew to watch
- 18 over my groundwater, that's the crew that I would pick.
- 19 The problem, though, is like with any other
- 20 business, a hazardous waste landfill is -- the three
- 21 secrets to success are location, location, location.
- 22 And, unfortunately, that's the one thing that PDC does
- 23 not have going for it. It sits right over -- it's
- 24 already been established it sits over an outwash of the

- 1 San Koty aguifer. And when this begins to leak -- not
- 2 "if," but when it eventually leaks some hexavalent
- 3 chrome or some mercury or PCB waste into that water
- 4 stream it's going to plume right under the city. Now
- 5 there has been debate as to how fast that would migrate,
- 6 whether that would be a couple feet a year, or if there
- 7 are channels in that aquifer, it could happen very
- 8 suddenly and show up in those downgradient wells. And
- 9 the problem is that those chemists that are out of PDC
- 10 will notice that immediately because, like I said, this
- 11 is a good crew. They are going to see that mercury.
- 12 They are going to see that hexavalent chrome. The
- 13 problem is you can't whistle and call it back. Once
- 14 it's loose, it's out. There is no way to just bring
- 15 that back in. So, consequently, then the water supply
- 16 in Peoria is pretty much gone. And you might as well
- 17 buy the tumbleweed concession for downtown Peoria
- 18 because no business is going to come to a county where
- 19 there is no fresh water.
- 20 So it seems as though -- you know, as I have
- 21 talked to other groups about this, at every turn PDC has
- 22 been stopped. The Peoria County Board has denied their
- 23 application. Even the Pollution Control Board denied
- 24 the original application. And so I get the feeling that

- 1 they believe that they may have the resources to just
- 2 outlast the opposition, but I don't think that's true.
- $3\,$ I think that we will pretty much stand firm on this,
- 4 that the potential for disaster is here.
- 5 When I teach my classes out at ICC -- and I
- 6 said this countless times before -- that whenever
- 7 financial interests clash with environmental concerns
- 8 that more often than not it boils down to just an
- 9 analysis of benefit versus risk. And I said this over
- 10 and over again, that this is another situation where
- 11 privatizing the benefit only a few people benefit from
- 12 the operation of this landfill yet we seem to be
- 13 socializing the risk over hundreds of thousands of
- 14 people who draw their drinking water supplies from this
- 15 aquifer.
- Now to me that's no contest. And so,
- 17 consequently, not only do I feel that the Illinois
- 18 Pollution Control Board should deny this extension of
- 19 their application which is just an end run around the
- 20 rules, but should go a step further and begin an
- 21 investigation of some of the extinct areas in the
- 22 landfill. There are some of the old barrel pits that
- 23 really need to be resampled. The rumors of PCB waste in
- 24 some of these unlined barrel pits could pose an enormous

- 1 threat to the water supply. And so my feeling is not
- 2 only should the Pollution Control Board deny this
- 3 application, but they should mount an investigation into
- 4 older parts of the landfill and take some core samples
- 5 and start a partial exhumation of some of those older
- 6 parts of the landfill. That's all I have.
- 7 HEARING OFFICER HALLORAN: Thank you, Professor.
- 8 Anybody else?
- 9 (Brief pause in proceedings.)
- 10 HEARING OFFICER HALLORAN: State your name and
- 11 address, please.
- 12 MS. BLUMENSHINE: My name is Joyce Blumenshine, and
- 13 the address 2419 East Reservoir in Peoria. I want to
- 14 thank Hearing Officer Halloran and the Illinois
- 15 Pollution Control Board for holding this hearing. I am
- 16 a volunteer with the Heart of Illinois Sierra Club here
- 17 in Peoria. We appreciate the Illinois Pollution Control
- 18 Board coming to Peoria to listen to our concerns about
- 19 this landfill. Heart of Illinois Sierra Club respects
- 20 the efforts of Tom Edwards. He has raised questions
- 21 about this operating permit. We also have questions.
- 22 We do see that there are issues regarding the permit,
- 23 and I will raise several questions in my comments.
- I believe the IEPA says the renewal of the

L.A. REPORTING (800) 419-3376

1 permit for PDC addresses its continued operation of the

- 2 facility until it reaches its design capacity for
- 3 containing waste. We would like to raise the question
- 4 to the Illinois Pollution Control Board that we wonder
- 5 if this facility has reached its design capacity. The
- 6 permit application has tables for closure in it. As
- 7 Mr. Edwards mentioned previously, the closure was
- 8 anticipated in 2006; now it's 2009. Well, for the
- 9 general public it is difficult to look at this and feel
- 10 assured about what will happen to our future here in
- 11 Peoria. There is a table in the permit application for
- 12 closure of the waste stabilization building and the
- 13 storage silos. This schedule appears to be virtually
- 14 meaningless to us. We know that that waste
- 15 stabilization plant can continue operating perhaps
- 16 forever or at least until PDC decides they wish it
- 17 closed because there is nothing in the operating permit
- 18 to trigger its closure. PDC owns numerous municipal
- 19 waste landfills and trucking companies and has been
- 20 sending lead and PCB waste to their Indian Creek
- 21 municipal waste landfill near Hopedale in Tazewell
- 22 County.
- 23 The citizens of Peoria are faced with the
- 24 continued trucking of toxic waste into PDC with the

- 1 processing and handling of the waste upwind of family
- 2 residences, senior citizens homes, playgrounds and
- 3 public streets. We ask the Illinois Pollution Control
- 4 Board's consideration for stronger protection for our
- 5 community and for our aquifer.
- 6 And I will abbreviate a few of these things.
- 7 I want to just list the questions that we are turning in
- 8 today. Number one, we question why there is no
- 9 mechanism to provide air monitoring of the perimeter of
- 10 the landfill and in adjacent residential areas that
- 11 Mr. Edwards asked.
- 12 In the RCRA permit of October 2007, number
- 13 18, it states, and I quote, "No person shall cause or
- 14 allow operation of the landfill so as to cause or
- 15 threaten or allow discharge or emission of any
- 16 contaminant into the environment in any state so as to
- 17 cause or tend to cause air pollution in Illinois either
- 18 done or in combination of contaminants from other
- 19 sources." We question how can this be monitored if
- 20 there is no air monitoring at the perimeter or outside
- 21 the landfill.
- 22 Question number two Mr. Edwards also had was
- 23 the concern for no monitoring of mercury in the
- 24 wastewater -- in the samples of waters or at least water

- 1 samples of the test water.
- 2 Question number three was in the permit.
- 3 Since it appears that the Agency, EPA, is allowing PDC
- 4 to continue to explain nickel exceedances due to
- 5 leaching of nickel from the stainless steel screens, we
- 6 would like to ask, Could some additional PBC wells be
- 7 added so that some coverage for nickel monitoring in
- 8 these areas can be done if the Agency is continuing with
- 9 this exemption? And I list the wells from the permit.
- 10 There are five wells that are to be exempted from nickel
- 11 exceedances. This was established first in April of
- 12 1993 when the Agency accepted PDC's explanation of
- 13 nickel exceedances due to the stainless steel.
- 14 Number four, we ask, as Mr. Edwards also did,
- 15 Can downgradient monitoring wells be added for the
- 16 barrel trench? There are five upgradient wells and we
- 17 think that additional downgradient monitoring wells
- 18 should be added.
- 19 Question number five, since this landfill has
- 20 stated it expects to be closing in 2009, why is it
- 21 necessary for the permit sections allowing the
- 22 construction of a solid storage building with nine
- 23 hazardous waste storage tanks, construction of two
- 24 proposed storage silos and a concrete vault and the

- 1 option for storing up to ten roll-off containers in the
- 2 container storage or staging area? Could these sections
- 3 at least be given an end-of-option date tied to when the
- 4 landfill closes? It is our concern obviously that these
- 5 facilities could be added to expand the waste
- 6 stabilization plant which would mean more hazardous
- 7 waste trucked into the area.
- 8 Question number --
- 9 MR. MEGINNES: Mr. Hearing Officer, I have to
- 10 object. She is testifying or giving public comment on
- 11 issues that have nothing to do with the thirteen points
- 12 that we are here today and were raised by Mr. Edwards in
- 13 the permit appeal. I mean, that's what we are here for
- 14 today. She is making points, but she didn't file an
- 15 appeal and raise those issues. So the only thing we are
- 16 really here today for are the thirteen points raised by
- 17 Mr. Edwards in his appeal. And much of what she is
- 18 saying has nothing to do with his appeal points.
- 19 HEARING OFFICER HALLORAN: Well, I ask the Board to
- 20 so note your objection, but I am going to allow her to
- 21 give her statement. Thank you.
- MS. BLUMENSHINE: And I will move forward as
- 23 quickly as I can. Thank you very much, sir.
- 24 These questions pertain to the operating

L.A. REPORTING (800) 419-3376

- 1 permit which I think is a major part of what I
- 2 understood the concerns today. Number six is the stated
- 3 semiannual detection of monitoring which Mr. Edwards
- 4 mentioned of upgradient and point of compliance wells
- 5 does not seem to be a change that is as protective of
- 6 public health and safety for the aquifer. And we also
- 7 ask that this could be returned to a quarterly basis.
- 8 Number seven, we know, as the public does
- 9 from the hearings of 2006, that there are problems
- 10 regarding the integrity of liners of cell C1. And I
- 11 provided the full testimony or comments written from
- 12 Chuck Norris, hydrologist. There are sand bunches under
- 13 cell C1 and we question that added weight, added
- 14 compaction on top of cell C1 for the growth of the
- 15 height of the landfill could threaten the functioning of
- 16 this cell. Also in the permit are five
- 17 microencapsulation vaults in cell C4. There is a
- 18 question in there that they should not be deeper than 83
- 19 feet from the final permitted elevation. We ask the
- 20 Illinois Pollution Control Board how this can be
- 21 carefully monitored and is the addition of height and
- 22 weight of the landfill over these microencapsulation
- 23 units necessary and in the best interests for the
- 24 long-term viability of these hazardous debris

- 1 containers.
- 2 Question number nine -- almost done -- why
- 3 does the landfill redesign which is adding -- fairly
- 4 significant I would say, very significant -- heights
- 5 over cell C1, C2, 3-- C3 and C4 not constitute an
- 6 expansion requiring local siting approval?
- 7 Reconfiguration of the landfill to add height
- 8 is not in the interest of the public health, safety and
- 9 welfare. It could be argued that it is not compatible
- 10 with the surrounding neighborhoods and is ultimately an
- 11 alternate means for Peoria Disposal to continue waste
- 12 when the basic landfill design is filled. PDC has tried
- 13 other attempts to expand their landfill by various
- 14 means. The county board voted them down in 2006 by a
- 15 resounding vote of 12 to 6. And in 2007 the Agency
- 16 denied their class three operating permit attempt for
- 17 expansion. Both of these denials were affirmed by the
- 18 Illinois Pollution Control Board. While the
- 19 explanations given that the capacity is not yet at the
- 20 allowable limit and the maximum height limit is still
- 21 met by this redesign, I would like to suggest that this
- 22 is inappropriate.
- 23 How much hazardous waste should be allowed to
- 24 be squeezed in effect onto the existing cells? The

- 1 additional height will be added over cells with already
- 2 known compromised liners. We are concerned that there
- 3 are children playing in the neighborhood playgrounds
- 4 with an easy view of this landfill. The height will be
- 5 exceeding what was previously the anticipated closure
- 6 height. The original capacity limit was determined long
- 7 ago. We question how that number can be treated as a
- 8 guarantee. We also question that that capacity may not
- 9 actually be close to being reached. PDC has made it
- 10 clear that they will push the limits in their every
- 11 attempt to expand their landfill. We feel that they are
- 12 now pushing the limits of this existing site, and we ask
- 13 the Illinois Pollution Control Board's review of this
- 14 reconfiguration of their landfill. We sincerely believe
- 15 this landfill can cause injury to persons and our water
- 16 resources. There are many of us who feel our private
- 17 rights to peace of mind have been invaded by this
- 18 hazardous waste landfill. Thank you very much.
- 19 HEARING OFFICER HALLORAN: Thank you so much. I do
- 20 want the record to reflect that Professor Cook handed me
- 21 a written comment. I will take that as well as the
- 22 comments from the last speaker. Anybody else? The last
- 23 speaker was Ms. Blumenshine.
- MS. FOX: My name is Tracy Fox. I live at 15215

- 1 North Ivy Lake Road in Chillicothe, Peoria County.
- I want to talk today about what's in the
- 3 record but what's not in the permit. I find this permit
- 4 renewal somewhat troubling. I believe that it's great
- 5 that the Illinois EPA and PDC have a good working
- 6 partnership. And I know in the past that has provided a
- 7 measure of protection to the citizens of Peoria County,
- 8 but I question whether this permit expansion really
- 9 represents the best interests in the long-term health
- 10 and safety of the citizens of the area.
- I have three major things that I would like
- 12 to ask the Illinois Pollution Control Board to do. I
- 13 would like them to kick the permit back to the Illinois
- 14 EPA and ask them to ensure that there are no capacity
- 15 expansions, that there is no closure and that monitoring
- 16 is not less than but, in fact, more than in the previous
- 17 permit. I think those are reasonable things to ask for
- 18 in light of the extensive public hearings that have been
- 19 held in Peoria County both on PDC expansion and on this
- 20 very permit.
- I know that PDC is an outlier in the Illinois
- 22 EPA's regulatory landscape. They are the only hazardous
- 23 waste landfill in the state. And the Illinois EPA, in
- 24 meetings that I sat in with them two years ago,

- 1 characterized it as a great working relationship and
- 2 said it really wasn't an undue burden on resources.
- 3 Well, I think that's all well and good. But I also
- 4 think the very fact that the PDC landfill is exceptional
- 5 means that the Illinois EPA should perhaps go above and
- 6 beyond just a thirteen-point review as dictated by the
- 7 U.S. EPA in its courageous proindustry; let's get the
- 8 permits pushed through and renewed stance might have
- 9 dictated to them. I ask the Illinois Pollution Control
- 10 Board to step back and tell the Illinois EPA, Look at
- 11 your mission and make sure that the needs of the
- 12 citizens of Peoria County rather than the needs of the
- 13 U.S. EPA and its need to renew permits are primarily
- 14 what you focus on.
- 15 In the past it is difficult for me as a
- 16 citizen to even understand how it is that the permit
- 17 renewal was only granted this year. I have looked on
- 18 the Internet. I can't exactly determine when the
- 19 original permit was granted, whether it was 1987 or
- 20 1989. There is no public record available at least on
- 21 the Internet to tell me the sequence of extensions that
- 22 brought us to the fact that we have a permit that just
- 23 now is being renewed January 1st, 2008. That does not
- 24 give me a lot of confidence in the process. I think

- 1 that having something that obviously can pose a grave
- 2 threat to health and safety, letting it go on ten years
- 3 without any public input whatsoever and then pushing
- 4 through a permit renewal that does not address the firm
- 5 need for capacity limits and the firm need for closure
- 6 dates is irresponsible at best.
- 7 I know that Peoria Families Against Toxic
- 8 Waste and Heart of Illinois Sierra Club have attempted
- 9 to go through the permit. We have looked at capacity
- 10 reports and we fail to understand how it can be that PDC
- 11 has not already used the allocated capacity, why the new
- 12 permit isn't solely focused on closure activities. We
- 13 have also looked at and compared schedules of closure
- 14 dates in past permits and permit extensions to what is
- 15 available today. We do not have any confidence that the
- 16 dates listed in the current permit expiring in 2018
- 17 will, in fact, be reached by 2018. We ask the Illinois
- 18 Pollution Control Board to please send the permit back,
- 19 instruct the Illinois EPA to set firm closure dates, not
- 20 closure dates tied to capacity.
- 21 And, thirdly, I'm very concerned about the
- 22 level of monitoring. In the general technological
- 23 landscape for any kind of monitoring if you look at
- 24 where manufacturing technology has gone in the past 25

- 1 years, if you look at where wastewater treatment has
- 2 gone in the past 25 years, it's toward continuous
- 3 process monitoring not towards annual sampling and
- 4 reduced amounts of monitoring. I find it difficult to
- 5 believe that there would be any scenario under which
- 6 older parts of the landfill that are subjected to more
- 7 and more stress would be monitored more infrequently
- 8 rather than more frequently. To me that is -- there is
- 9 no explanation that will satisfy me that that is in the
- 10 interest of public health and safety.
- 11 Furthermore, although I have no reason or
- 12 evidence to doubt the integrity of PDC's labs, and I
- 13 would hope that they would continue to operate their
- 14 labs and analyze things on the ground as they need to.
- 15 I don't think it represents good public policy to allow
- 16 PDC to test all of this information in their own labs.
- 17 I believe that there need to be strictly laid-out
- 18 provisions for independent laboratory analysis. That
- 19 isn't saying anything against PDC or their integrity;
- 20 that's just common sense. That's the same reason why we
- 21 have a whole accounting structure that's supposed to use
- 22 independent public auditors to look at the books. And
- 23 when you rely on voluntary things, you can see what
- 24 happens. It doesn't always work out well.

- 1 The final thing that I'm really concerned
- 2 about is the waste stabilization plant. I believe that
- 3 the failure of the permit renewal to address the ongoing
- 4 operation of the waste stabilization plant perverts what
- 5 was originally intended when PDC was grandfathered in
- 6 when the first permit was written. I cannot believe
- 7 that they can operate the plant independent of any kind
- 8 of RCRA permitting with toxic waste coming in, with them
- 9 having construction for additional waste storage and
- 10 then treating it through cement stabilization and
- 11 trucking it back throughout central Illinois. I would
- 12 ask the Illinois EPA to please look over its mandates,
- 13 look over the permits and find a way to provide better
- 14 regulation on this. Thank you for your time.
- 15 HEARING OFFICER HALLORAN: Thank you so much,
- 16 ma'am.
- 17 MR. MEGINNES: Mr. Hearing Officer, again, I would
- 18 like to object for the record to any part of Ms. Fox's
- 19 comment which doesn't relate to the thirteen issues
- 20 raised by Mr. Edwards in his appeal.
- 21 HEARING OFFICER HALLORAN: Thank you. And I ask
- 22 the Board to so note as well.
- 23 Anyone else? Yes, ma'am.
- 24 MS. HARANT: My name is Joyce Harant. I live at

- 1 3914 North Donna Lane which is probably within a mile of
- 2 the landfill. And I am just going to address one issue
- 3 that -- it's related to the EPA response to public
- 4 comments on the permit renewal of November 2007, Health
- 5 Issues, page 35. And it's comment three within that
- 6 regarding the barrel trench PCB's and hazardous waste
- 7 that are already contained and that there is, of course,
- 8 concern about leaching.
- 9 Under the response, the second paragraph, it
- 10 says, "The PDC facility is required by the renewal
- 11 permit to, at a minimum, monitor the groundwater by
- 12 conducting semiannual groundwater sampling and analysis
- 13 at the point of compliance downgrade edge of the
- 14 landfill. Should a release occur from the landfill and
- 15 migrate down to the lower sand aquifer" -- which I
- 16 assume is the San Koty? Would that --
- 17 HEARING OFFICER HALLORAN: I don't know.
- 18 MS. HARANT: You don't know. That's my assumption.
- 19 "The downgradient wells would eventually intersect
- 20 contamination." And then it goes on to state that
- 21 compliance would have to occur and blah, blah, blah.
- 22 Previous testimony this morning has said
- 23 that -- and I would agree with, that once contamination
- 24 gets into the aquifer, it's there and it's gone. It's

- 1 in the water. And when I have my state EPA making a
- 2 statement that the groundwater release would eventually
- 3 be intercepted and be noticed provides me great concern
- 4 that if there is not more specificity to how much
- 5 release? How long does it take? How long does it take
- 6 to correct the problem once it's been identified? How
- 7 much can actually get into our water before a corrective
- 8 action is even effective?
- 9 As I said, I live very close to the landfill,
- 10 but we all share the water supply. So it's not just my
- 11 concern. So I would ask the EPA to be more specific in
- 12 that area. And if, in fact, you cannot guarantee that
- 13 heavy metals, PCB's, are not going to get into our water
- 14 supply, that we look into Mr. Edwards' suggestion that
- 15 you move the barrel trench contaminants to a safer
- 16 place. Thank you.
- 17 HEARING OFFICER HALLORAN: Thank you, ma'am. All
- 18 right. Just a reminder, we will set a public comment
- 19 written date due when we discuss the briefing dates.
- 20 Anyone else?
- 21 (Brief pause in proceedings.)
- 22 HEARING OFFICER HALLORAN: I see no takers. So
- 23 right now we will rest on the public comment.
- 24 The Respondents, do you want to take a quick

- 1 break, or do you just want to proceed into your --
- 2 MR. MEGINNES: I think we are ready to proceed.
- 3 HEARING OFFICER HALLORAN: Okay. Thank you so
- 4 much.
- 5 MS. NAIR: Mr. Hearing Officer, we would like to
- 6 present one witness today, George Armstrong.
- 7 HEARING OFFICER HALLORAN: Terrific.
- 8 Mr. Armstrong.
- 9 (Witness sworn.)
- 10 GEORGE ARMSTRONG,
- 11 called as a witness, after being first duly sworn, was
- 12 examined and testified upon his oath as follows:
- 13 DIRECT EXAMINATION
- 14 BY MS. NAIR:
- 15 Q Please state your name and spell your last
- 16 name for the record, sir.
- 17 A George L. Armstrong, A-r-m-s-t-r-o-n-g.
- 18 Q Could you briefly describe your educational
- 19 background?
- 20 A Yes. I have earned a bachelor of science
- 21 degree in civil engineering from the University of
- 22 Illinois at Urbana-Champaign in 1980 and a master of
- 23 science degree in geotechnical engineering from the
- 24 University of Illinois at Urbana-Champaign in 1981.

- 1 Also, I have -- I earned a management certificate from
- 2 the University of California at Irvine in 1985. Plus, I
- 3 have completed numerous continuing education courses,
- 4 seminars, symposiums, throughout my career.
- 5 Q Could you please briefly describe your
- 6 professional licensing?
- 7 A I'm a licensed professional engineer in
- 8 Illinois and six other states. I'm also a registered
- 9 geotechnical engineer in California.
- 10 Q What is your current occupation?
- 11 A I am vice president of engineering and
- 12 consulting services for PDC Technical Services,
- 13 Incorporated.
- 14 Q And prior to that, what was your occupation?
- 15 A I was the environmental engineer for Harding,
- 16 Lawson & Associates.
- 17 Q Is that also an engineering firm?
- 18 A Yes.
- 19 Q Could you briefly describe any other work
- 20 experience in this line?
- 21 A That's my experience throughout my 25-plus
- 22 years.
- 23 Q Could you briefly describe any professional
- 24 affiliations or committees of which you are member?

1 A I'm a member of the American Society of Civil

- 2 Engineers which I am past president of the Illinois
- 3 Valley Branch and also the Central Illinois section.
- 4 I'm also a member of the National Society of
- 5 Professional Engineers, Illinois Society of Professional
- 6 Engineers and the Solid Waste Association of North
- 7 America.
- 8 MS. NAIR: May I approach the witness, sir?
- 9 HEARING OFFICER HALLORAN: Yes, you may.
- 10 MS. NAIR: Thank you, sir.
- 11 Q I am going to hand you what we have
- 12 previously marked PDC Exhibit 1. And I am tendering a
- 13 copy to Mr. Edwards as well. Do you recognize this
- 14 document, Mr. Armstrong?
- 15 A Yes, I do.
- 16 Q What is this?
- 17 A This is my resume.
- 18 Q And did you prepare this document?
- 19 A Yes, I did.
- 20 O Is it true and correct?
- 21 A Yes.
- 22 Q Is it the most updated version of this
- 23 document?
- 24 A Yes.

1 MS. NAIR: Mr. Hearing Officer, we would tender

- 2 Exhibit 1 into evidence.
- 3 HEARING OFFICER HALLORAN: Mr. Edwards, any
- 4 objection? Sir, could you sit back up at your table?
- 5 Normally the parties stay at their table.
- 6 So Mr. Edwards, you have no objection to
- 7 PDC's Exhibit Number 1?
- 8 MR. TOM EDWARDS: No.
- 9 HEARING OFFICER HALLORAN: Okay. Admitted. Thank
- 10 you.
- 11 MS. NAIR: And Mr. Hearing Officer, we would tender
- 12 Mr. Armstrong as an expert witness in the areas of
- 13 environmental engineering and compliance with the IEPA
- 14 Act and regulations relating to landfills and hazardous
- 15 waste management.
- 16 HEARING OFFICER HALLORAN: Mr. Edwards, any
- 17 objection?
- 18 MR. TOM EDWARDS: No. I wasn't listening. Tell me
- 19 again. What did you say?
- 20 MS. NAIR: I can repeat it.
- 21 HEARING OFFICER HALLORAN: Thank you.
- MS. NAIR: We are submitting Mr. Armstrong as an
- 23 expert on environmental engineering and on compliance
- 24 with the Illinois Environmental Protection Act and

1 regulations regarding landfills and hazardous waste

- 2 management.
- 3 MR. TOM EDWARDS: (Inaudible.)
- 4 HEARING OFFICER HALLORAN: I'm sorry?
- 5 MR. TOM EDWARDS: Yes.
- 6 HEARING OFFICER HALLORAN: That's fine. Okay. The
- 7 record will so note.
- 8 Q I am going to hand you what was previously
- 9 marked Exhibit 2. Do you recognize this document?
- 10 A Yes, I do.
- 11 Q I'm tendering a copy to Mr. Edwards.
- 12 What is this document?
- 13 A This is the lifetime operating permit. It's
- 14 an air permit issued by the Illinois EPA to the PDC
- 15 number one facility.
- 16 Q In what capacity are you familiar with this
- 17 document?
- 18 A Well, as an engineering consultant to Peoria
- 19 Disposal Company, I'm just generally aware of all the
- 20 permits the facility has.
- 21 MS. NAIR: We would move for entry into evidence of
- 22 PDC Exhibit 2.
- 23 HEARING OFFICER HALLORAN: Mr. Edwards, any
- 24 objection?

- 1 MR. TOM EDWARDS: No.
- 2 HEARING OFFICER HALLORAN: Thank you. So admitted.
- 3 Q I'm going to hand you what has previously
- 4 been marked PDC Exhibit 3. Do you recognize this
- 5 document?
- 6 A Yes, I do.
- 7 O And what is the document?
- 8 A This is the State of Illinois certification
- 9 to PDC Laboratories to provide environmental analysis.
- 10 Q Is this the most recent version of the
- 11 document?
- 12 A It's the current version, yes.
- 13 Q And in what capacity are you familiar with
- 14 this?
- 15 A I'm familiar with this certification just in
- 16 my experience and role as environmental engineer.
- 17 MS. NAIR: Thank you. We would move to have PDC
- 18 Exhibit 3 admitted into evidence.
- 19 HEARING OFFICER HALLORAN: Mr. Edwards, any
- 20 objection?
- 21 MR. TOM EDWARDS: No.
- 22 HEARING OFFICER HALLORAN: So admitted.
- 23 Q Mr. Armstrong, are you a signator on the
- 24 application for the permit that's at issue in this case?

- 1 A Yes, I am.
- Q In what capacity did you sign the application
- 3 of the subject permit?
- 4 A I signed the application as the professional
- 5 engineer of record on form LPCPA1. And that affirms
- 6 that the information contained in the application was
- 7 true and accurate to the best of my knowledge and
- 8 belief. In addition, I signed the licensed professional
- 9 engineer technical certifications for all of the
- 10 technical information that was prepared directly by me
- 11 or under my direction or supervision that were included
- 12 in the application as required by 35 Illinois
- 13 Administrative Code 703.182.
- 14 Q What was the approximate volume of the
- 15 application?
- 16 A The approved application is 17 volumes, which
- 17 is roughly 5,000 pages.
- 18 Q And what in general terms is included in the
- 19 application?
- 20 A The application includes all applicable
- 21 information required by 35 Illinois Administrative Code,
- 22 part 703, subpart D. This includes detailed technical
- 23 and regulatory information regarding the design,
- 24 operations, environmental monitoring, closure and post

- 1 closure care of the entire PDC 1 facility.
- Q When was the application initially filed?
- 3 A May 7, 1997.
- 4 Q And was that filing timely?
- 5 A Yes, it was. It was filed more than 180 days
- 6 prior to the expiration of the effective permit. And
- 7 according to 35 Illinois Administrative Code, part
- 8 703125, a application for a permit renewal is deemed
- 9 timely if it's filed at least 180 days prior to the
- 10 expiration of the effective permit.
- 11 Q Was the application subsequently added to and
- 12 updated?
- 13 A Yes. The updates and additional information
- 14 primarily were in response to questions or comments by
- 15 the Illinois EPA, but also to incorporate permit
- 16 modifications that had been approved by the Agency while
- 17 the renewal permit application was being renewed. These
- 18 are all considered part of the application as well.
- 19 Q Were you familiar with the draft permit that
- 20 was promulgated by the IEPA in this matter?
- 21 A Yes.
- 22 Q And have you familiarized yourself now with
- 23 the final permit as issued?
- 24 A Yes.

- 1 Q Have you familiarized yourself with the
- 2 changes between the draft permit and the final permit as
- 3 issued?
- 4 A Yes.
- 5 Q Do you have an expert opinion regarding
- 6 whether the permit as issued will violate the Illinois
- 7 Environmental Protection Act or Board regulations?
- 8 A Yes.
- 9 Q What is that opinion?
- 10 A It is my professional opinion that the permit
- 11 as issued will not violate the Illinois Environmental
- 12 Protection Act or Board regulations.
- 13 Q Is that opinion based on your knowledge of
- 14 the permit and your expertise in the fields of
- 15 environmental engineering and compliance with the
- 16 Illinois Environmental Protection Act and regulations
- 17 regarding landfills and hazardous waste management?
- 18 A Yes, it is.
- 19 Q Have you reviewed the documents submitted by
- 20 Petitioner, Mr. Tom Edwards, to the Pollution Control
- 21 Board on March 3rd, 2008?
- 22 A Yes.
- 23 Q For shorthand purposes I am going to refer to
- 24 that document as the amended petition though, again, we

1 have reserved our objections to the filing of that

- 2 document.
- 3 Have you reviewed the 13 bases stated for
- 4 Mr. Edwards' request for review of the permit in his
- 5 amended position?
- 6 A Yes.
- 7 Q Do you have an expert opinion regarding
- 8 whether any of the bases stated in Mr. Edwards' amended
- 9 position provide a reasonable basis for a finding that
- 10 the permit as issued will violate the Illinois
- 11 Environmental Protection Act or Board regulations?
- 12 A Yes.
- 13 Q What is that opinion?
- 14 A It is my professional opinion that
- 15 Mr. Edwards' amended petition provides no reasonable
- 16 basis for finding that the permit as issued would
- 17 violate the Illinois Environmental Protection Act or
- 18 Board regulations.
- 19 Q Is your opinion based on your knowledge of
- 20 the permit, the amended petition and your expertise in
- 21 the fields of environmental engineering and compliance
- 22 with the Illinois Environmental Protection Act and
- 23 regulations regarding landfills and hazardous waste
- 24 management?

- 1 A Yes.
- MS. NAIR: We have nothing further, sir.
- 3 HEARING OFFICER HALLORAN: Thank you, Counsel.
- 4 Mr. Edwards, any cross of Mr. Armstrong?
- 5 MR. TOM EDWARDS: No.
- 6 HEARING OFFICER HALLORAN: Thank you. You may step
- 7 down, sir.
- 8 So I assume PDC has rested their case in
- 9 chief?
- 10 MR. MEGINNES: Yes, sir.
- 11 HEARING OFFICER HALLORAN: Thank you.
- Ms. Ryan, you are up.
- 13 MS. RYAN: The Illinois EPA will not call any
- 14 witnesses today.
- 15 HEARING OFFICER HALLORAN: Thank you.
- Mr. Edwards, any rebuttal?
- 17 MR. TOM EDWARDS: No.
- 18 HEARING OFFICER HALLORAN: Thank you.
- 19 What we will do is go off the record
- 20 momentarily and talk quickly about the briefing schedule
- 21 and make sure everybody is in agreement. And we will
- 22 come back on the record in about four minutes. Thank
- 23 you.
- 24 (Discussion off the record.)

- 1 HEARING OFFICER HALLORAN: We are back on the
- 2 record. It is approximately 11:16. Before we go into
- 3 the agreed briefing schedule, I do want to ask if any
- 4 members of the public that are left -- it looks like
- 5 there are about 15 left -- would anybody like to get up
- 6 and make a statement or a comment?
- 7 (Brief pause in proceedings.)
- 8 HEARING OFFICER HALLORAN: Okay.
- 9 MR. TOM EDWARDS: May I?
- 10 HEARING OFFICER HALLORAN: I'm sorry?
- 11 MR. TOM EDWARDS: May I as a witness make one more
- 12 comment? Can I be a member of the public? I am giving
- 13 public testimony.
- 14 HEARING OFFICER HALLORAN: You have more to add?
- MR. TOM EDWARDS: One sentence.
- 16 HEARING OFFICER HALLORAN: You may do so,
- 17 Mr. Edwards.
- 18 MR. TOM EDWARDS: Mr. George Armstrong is a paid
- 19 witness by the Peoria Disposal Company. He is not an
- 20 objective observer of the situation.
- 21 HEARING OFFICER HALLORAN: Thank you, Mr. Edwards.
- I do want to -- before I forget, I do want to
- 23 note that I find no issues of credibility with the one
- 24 witness that testified here today.

1 On April 2nd, Ms. Webb, the hearing officer

- 2 that has been handling this case, sent out an agreed
- 3 briefing schedule. The Complainant's brief is due -- by
- 4 the way, this is an expedited transcript. So in any
- 5 event, the Complainant's brief is due -- actually,
- 6 Petitioner's brief is due May 5th, 2008. That's you,
- 7 Mr. Edwards. And Respondents' brief are due by May
- 8 19th, 2008. The mailbox rule will not apply. In other
- 9 words, the Board has to have it in their hands on those
- 10 respective dates. And I do want to set the public
- 11 comment due date for May 7, 2008. The decision deadline
- 12 is June 19th, 2008. So what that means the Board has to
- 13 rule by that date.
- 14 Any further questions or things I have left
- 15 out?
- 16 MR. TOM EDWARDS: When is the final date for their
- 17 response to my brief?
- 18 HEARING OFFICER HALLORAN: Ms. Webb did not set --
- 19 and that's just usually replies -- you have to file a
- 20 motion for me to file a reply. The record closes May
- 21 19th. I'm sorry, their response brief is due May 19th,
- 22 and the record closes that very same day.
- MR. TOM EDWARDS: How about the public comments in
- 24 by May 7th, is that rule that you said --

1 HEARING OFFICER HALLORAN: The mailbox rule, no.

| 2 | MR. TOM EDWARDS: Doesn't apply to that. So they |
|----|---|
| 3 | can send it in May 7th and it will still |
| 4 | HEARING OFFICER HALLORAN: They can put it in the |
| 5 | U.S. mail on May 7th. And I think that will give the |
| 6 | Respondents some time to respond if they so choose. |
| 7 | MR. MEGINNES: That's fine. |
| 8 | MR. TOM EDWARDS: Thank you. |
| 9 | HEARING OFFICER HALLORAN: Thanks a lot for all |
| 10 | your civility and professionalism and have a safe drive |
| 11 | home. Thank you. |
| 12 | |
| 13 | (Whereupon, the proceedings concluded |
| 14 | at 11:20 a.m.) |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |
| 24 | |

| 1 | STATE OF ILLINOIS) |
|----|--|
| 2 | COUNTY OF PEORIA) |
| 3 | |
| 4 | CERTIFICATE OF REPORTER |
| 5 | |
| 6 | I, GALE G. EVERHART, CSR-RPR, Notary Public in and |
| 7 | for the County of Peoria, State of Illinois, do hereby |
| 8 | certify that the foregoing transcript, consisting of |
| 9 | pages 1 through 57, both inclusive, constitutes a true |
| 10 | and accurate transcript of the original stenographic |
| 11 | notes recorded by me of the foregoing proceedings had |
| 12 | before Hearing Officer Bradley P. Halloran, in Peoria, |
| 13 | Illinois, on the 16th of April, 2008. |
| 14 | |
| 15 | Dated this 20th day of April, 2008. |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | GALE G. EVERHART, CSR-RPR Illinois License No. 084-004217 |
| 23 | |
| 24 | |